# PARK RANGERS AND SECURITY DIVISIONS OF KERN COUNTY GENERAL SERVICES

## **SUMMARY:**

The term ranger dates to the 17<sup>th</sup> century in the United States and was drawn from the word range (to travel over a large area). The title "ranger" in the modern sense was first applied to the reorganization of the fire warden force in the Adirondack Park, after fires burned 80,000 acres in the park.

The first park rangers appeared in 1905, it was not until 11 years later that those national parks and the national park ranger were under a centralized government agency, the National Park Service. The national park ranger has evolved from soldiers in the Army to a profession. Park rangers are responsible for protecting our state and national parks, natural resources, ecosystems, and wildlife within them, and the people who visit them. Park rangers may serve as law enforcement officers, with the ability to cite, gather evidence, preserve scenes, carry weapons and arrest violators. (Per California Penal Code §830.31(b)). Park Rangers can also be environmental experts and historians. (See Bibliography)

## **PURPOSE OF INQUIRY:**

California Penal Code §925 authorizes a Grand Jury to conduct an inquiry and report on various departments throughout the County. The 2018 - 2019 Kern County Grand Jury conducted an investigation into the operations of the Kern County Park Rangers and Security personnel and had six recommendations. As a follow-up, the 2021 - 2022 Kern County Grand Jury (Grand Jury) pursued these recommendations to a conclusion.

## **METHODOLOGY:**

Along with reviewing the 2018 - 2019 Kern County Grand Jury report, the 2021 - 2022 Grand Jury inquired into the operations and management of the Kern County Park Rangers and Security personnel. The Grand Jury researched the internet and conducted interviews with the Kern County General Services Department, and the Park Ranger and Security personnel.

## **DISCUSSION OF FACTS:**

On July 15, 2021, under the direction of the California Legislature (Government Code section 12525.5, subdivision (e)), the Racial and Identity Profiling Act (RIPA) and Racial and Identity Profiling Board (RIPA Board) was formed as part of AB953. Their charge was to eliminate racial and identity profiling, and improve diversity, racial and identity

sensitivity in law enforcement. The (RIPA Board) is a diverse group of members that represent the public, law enforcement and educators. The California Department of Justice, and Office of the Attorney General, has the primary oversite of the RIPA Board. One of the responsibilities of the RIPA Board has been to develop the stop-data collection process that has been included into Regulation as of January 1, 2021. (See Bibliography)

As part of their regular duties, Park Rangers are expected to identify violators by perceived race, ethnicity, gender, age, language, disability, and whether they are part of the LGBTQ+ Community.

The Grand Jury noted the following:

- A. There are many types of Rangers:
  - National Park Ranger Permanent
  - National Park Ranger Temporary/Seasonal
  - State Park Ranger
  - County Park Ranger
  - Park Ranger Working United States Territories (See Bibliography)
- B. The ethnicities of Park Rangers are:

	Kern County	Nationally
	-	
• White	71%	90.9%
Hispanic/Latino	24%	4.1%
Black/African American	0%	1.6%
• Asian	5%	1.4%
Alaskan/Native American	0%	0.5%
• Other	0%	1.5%
(See Bibliography)		

- C. In Kern County, the Park Rangers consists of 10% women and 90% men. Nationally, the Park Rangers are 33.8% women and 66.2% are men.
- D. There are 14,086 Park Rangers in the United States.
- E. The average National Park Ranger salary is \$47,253. The average Kern County Park Ranger salary is \$34,281.

## **FINDINGS:**

- F1. Repair costs on vehicles have increased dramatically since the 2018 2019 Kern County Grand Jury report:
  - 2018 2019 **\$** 756
  - 2020 2021 \$47,843

There are 25 vehicles; six are 2006 models and 19 are 2013 or older.

- F2. Stop Data Collection Forms are required to satisfy RIPA Regulations. All Park Rangers must complete a report with each stop. This report is uploaded into the computer by a RIPA trained officer and given to the Chief Ranger who is responsible for forwarding the information to the California Department of Justice. (See Appendix)
- F3. As of January 1, 2022, the Peace Officers Standard of Training (POST) is no longer a requirement for the condition of hiring Park Rangers. This exemption allows for more individuals to qualify for employment. However, applicants are required to complete other training during their employment.
- F4. The Park Rangers have contracted with a local range facility for all their range qualification needs at no cost.
- F5. All Park Rangers carry trauma first-aid backpacks that **DO NOT** include Narcan<sup>®</sup> (Naloxone). Narcan<sup>®</sup> has become a well-known antidote to reverse an opioid overdose.
- F6. Park Rangers issue approximately 300 citations per month. Monies collected from citations goes directly into the Park Ranger budget.

All Administrative citations are:

•	1 <sup>st</sup> citation	\$100
•	2 <sup>nd</sup> citation	\$200
•	3 or more	\$500
•	Parking Citations	\$ 40
(See Ap	opendix)	

- F7. The funded 24-member staff has not changed since the 2018 2019 Grand Jury report.
- F8. In 2021, Douglas County, Colorado Park Rangers launched a Mountain Bike Patrol Program that has steadily gained popularity. According to staff, *this allows for more frequent interactions with visitors*. It also allows for good trail

etiquette, assessment of conditions, and how people are using the trails and properties. (See Bibliography)

- F9. All-Terrain vehicles (ATVs) and watercraft training is provided by a Park Ranger stationed at Lake Isabella.
- F10. Park Rangers and Security Officers are certified to use the California Law Enforcement Tracking System (CLETS) and the Criminal Justice Information System (CJIS) as needed.
- F11. A background check and Live Scan<sup>®</sup> are conducted prior to hiring a Park Ranger. There is also a complex psychological and physically demanding aspect of the test that includes swimming. Security positions use the basic Kern County background check procedures and do not require these security positions to pass the swim portion of the test.
- F12. Security Officers are also responsible for the safety and security of individuals at some County buildings.
- F13. Due to the large acreage of Hart Park and Lake Ming, there are rough terrains, off-road paths, and Riparian Preserve areas, which are in desperate need of non-motorized patrol. Park Rangers do not have bicycles. According to staff these would allow them to patrol areas with ease.
- F14. The most common animals abandoned at Hart Park and Lake Ming are cats, but pigs, goats, and chickens have been abandoned as well.
- F15. Over the years, Hart Park and Lake Ming have been overwhelmed with homeless individuals and overnight camping, which is prohibited.
- F16. Two Park Rangers (Homeless Enforcement Team) are specifically assigned to handle the needs and complaints concerning the homeless.

## **COMMENTS:**

In 2018 – 2019 the Grand Jury authored a report on Park Rangers and Security, which made six recommendations. The Park Ranger and Security personnel are commended for completing all recommendations in a timely manner. The Grand Jury would like to thank all General Service employees who participated in gathering information for this report.

## **RECOMMENDATIONS:**

- R1. By November 30, 2022, one additional staff member should be hired full-time in an administrative position to assist the Chief Ranger with RIPA regulated paperwork as required. This would free up two Rangers to resume their regular duties. (Finding 2)
- R2. By January 1, 2023, the Park Rangers should purchase four electric bicycles: two for Hart Park and two for Lake Ming. (Findings 8 and 13)
- R3. By January 1, 2023, all Park Rangers should be trained and required to have Narcan<sup>®</sup> in their possession while on duty. (Finding 5)
- R4. By July 1, 2023, six additional staff should be hired: three full-time Park Rangers and three part-time Park Rangers. (Findings 2, 6, 14, 15 and 16)
- R5. By July 1, 2023, the current Park Ranger fleet should begin replacing aging vehicles, with better-equipped vehicles for off-road use. (Finding 1)
- R6. By January 1, 2024, Hart Park and Lake Ming should have 24-hour patrol coverage. According to staff, this will deter illegal animal drop-offs, overnight stays, and homeless encampments. (Findings 14, 15 and 16)
- R7. The Kern County Park Rangers and Security personnel should continue to apply for grants for additional funding. (Findings, 1, 6, 7, 8, 12, 14 and 15)

## **NOTES:**

- The Board of Supervisors should post a copy of this report where it will be available for public review.
- Persons wishing to receive email notification of newly released reports may sign up at: <u>www.kerncounty.com/grandjury</u>
- Present and past Kern County Grand Jury Final Reports and Responses can be accessed on the Kern County Grand Jury website: <u>www.kerncounty.com/grandjury</u>

## **RESPONSES ARE REQUIRED PURSUANT TO CAL. PENAL CODE §** 933, SUBD. (C) AND 933.05 WITHIN 90 DAYS TO:

• PRESIDING JUDGE KERN COUNTY SUPERIOR COURT 1415 TRUXTUN AVENUE, SUITE 212 BAKERSFIELD, CA 93301

#### • FOREPERSON KERN COUNTY GRAND JURY 1415 TRUXTUN AVENUE, SUITE 600 BAKERSFIELD, CA 93301

#### **BIBLIOGRAPHY:**

https://oag.ca.gov/ab953/regulations#categories

https://www.reserveamerica.com/outdoors/how-to-become-a-park-ranger.htm

https://www.zippia.com/park-ranger-jobs/demographics/

https://post.ca.gov/racial-and-identity-profiling-act

https://cms1files.revize.com/revize/ranchosimi/staff%20and%20board/rangers/authorityofpa rkrangers.pdf

https://www.douglas.co.us/mountain-bike-patrol-program-brings-open-space-rangers-toyou/

Reports issued by the Grand Jury do not identify individuals interviewed. Cal. Penal Code § 929 requires that reports of the Grand Jury not contain the name of any person or facts leading to the identity of any person who provides information to the Grand Jury.

#### APPENDIX

STATE OF CALIFORNIA CJIS 2000 (Rev. 09/2021)	Print Reset Save	DEPARTMENT OF JUSTICE PAGE 1 of 4
	STOP DATA COLLECTION FORM	

#### Racial & Identity Profiling Act Penal Code sections 13012 and 13519.4, and Government Code section 12525.5

#### PLEASE NOTE:

 The data collected on this form must be electronically submitted to the California Department of Justice (DOJ), Stop Data Collection System by entry into the Web Application or submission by Web Services or Secure File Transfer.

Please contact your agency's local administrator for instructions on processing this record for submission to the DOJ. If needed, the DOJ can be reached at (916) 210-3305 or <a href="https://www.submissionlocal.com">stopDataSupport@doj.ca.gov</a>.

• If multiple persons are related to one stop, complete a separate form (sections III-IX) for each person and report as one incident.

• If the stop involves a student at a K-12 public school, then some fields may have additional options available for reporting. These items are noted with an asterisk (\*), and shown in red italics.

	AGENCY ORI:	OFFICER ID:			OFFICER'S YEARS OF EXPERIENCE:		
	OFFICER'S TYPE OF ASSIGNM	ENT: (Select one)					
I. REPORTING OFFICER	Patrol, traffic enforcement, fie Gang enforcement Compliance Check Special Events	Id operations	☐ Narca	Iblock or DUI sobriety check otics/Vice Force Public school	kpoint	Investigative/detective Other If other, specify:	
	DATE: (MM/DD/YYYY)	DD/YYYY) TIME: (HH:MM use 24 hr clock) DURATION OF STOP: (minutes)				RESPONSE TO CALL FOR SERVICE?	
NG	LOCATION: (Report as: Block number and street name; or closest intersection; or highway and closest highway exit. If none of these are applicable, please report a road marker, landmark, or other description. Do not provide the exact address of a residence)						
II. SETTING	CITY: (If City is not applicable because stop occurred in unincorporated area, report the County) COUNTY: (Required when City is not application of the County) IF STOP OCCURRED AT A K-12 PUBLIC SCHOOL, REPORT SCHOOL NAME: IS PERSON STOPPED A STUDENT? * (Only complete if stop is at a K-12 public school) ' Yes No						
	PERCEIVED RACE OR ETHNICITY: (Select all that apply)						
	Asian Middle Eastern or South Asian					Pacific Islander	
	Black/African American	Black/African American Native American				White	
	Hispanic/Latino(a)						
1 OF							
ED TO		pplicable, you may	y select "Gendel	-		in addition to one of the other values)	
OFFICER PERCEPTION PERSON STOPPED	Male Female	Tra	ansgender man/l	boy Transgend	ler woman/	/girl Gender nonconforming	
PER	PERCEIVED TO BE LGBT?	PERCEIVED AG	E: (approximate	e age; report as a whole nur	mber) LIM	IITED OR NO ENGLISH FLUENCY?	
ER	☐ Yes ☐ No					Yes No	
PER	PERCEIVED OR KNOWN DISABILITY: (Select all that apply)						
III. OI	Deafness or difficulty hearin	g	Mental he	ealth condition		None	
-	Speech impairment or limite	d use of language	Intellectu including	al or developmental disabili dementia	ty,	* Disability related to hyperactivity or impulsive behavior	
	Blind or limited vision		Other disa	ability			

ATTRACT	STATE OF CALIFORNIA CJIS 2000 (Rev. 09/2021)	STOP DATA CO Racial & Iden ctions 13012 and 13519.	tity Profilir	ng Act
REAS		the primary reason for stop)		
	Fraffic Violation	(Casality have a film the shall be shall be		

Racial & Identity Profiling Act Penal Code sections 13012 and 13519.4, and Government Code section 12525.5								
	REASON FOR STOP: (Select the primary reason for stop)							
	Traffic Violation: (Specify type of traffic violation) Moving Equipment Non-moving							
	Code section related to violation:							
	Reasonable suspicion that the person was engaged in criminal activity							
	Select all that apply to describe the basis of suspicion:							
	Officer witnessed commission of a crime							
1000	Matched suspect description							
	Witness or victim identification of suspect at the scene							
	Carrying suspicious object							
	Actions indicative of casing a victim or location							
	Suspected of acting as a lookout							
	Actions indicative of a drug transaction							
	Actions indicative of engaging in a violent crime							
	Other reasonable suspicion of a crime							
If known, Code for suspected violation:								
IV. REASON FOR STOP	☐ Known to be on parole/probation/PRCS/mandatory supervision							
ON FO	☐ Knowledge of outstanding arrest warrant/wanted person							
REAS	Investigation to determine whether the person is truant							
N.F	Consensual encounter resulting in a search							
	* Possible conduct warranting discipline under Education Code (EC) 48900, et al							
	Code section:         48900         48900.2         48900.3         48900.4         48900.7							
	When EC 48900 is selected, specify the subdivision:							
	* Determine whether the student violated school policy							
	REASON FOR STOP – BRIEF DESCRIPTION: (Provide a brief explanation, 250 character maximum. This explanation should include detail beyond the general data values selected above. Do not include any personally identifying information of the person stopped or unique identifying information of any officer in this description)							

DEPARTMENT OF JUSTICE PAGE 2 of 4

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TA BER						
STOP DATA COLLECTION FORM Racial & Identity Profiling Act						
Penal Code sections 13012 and 13519.4, and Government Code section 12525.5						
	ACTIONS TAKEN: (Select all that apply)					
	Person removed from vehicle by order					
		Baton or other impact weapon used				
	Person removed from vehicle by physical contact	<ul> <li>Chemical spray used (e.g., pepper spray, mace, tear gas, or other chemical irritants)</li> </ul>				
	Field sobriety test conducted  Curbside detention	Other physical or vehicle contact				
1100	Handcuffed or flex cuffed	Person photographed				
		Asked for consent to search person				
Area C	Patrol car detention	Specify if consent was given: Yes No Search of person was conducted **Complete BASIS FOR SEARCH				
	Canine removed from vehicle or used to search	Asked for consent to search property				
	Firearm pointed at person	Specify if consent to search property				
	Firearm discharged or used	Search of property was conducted **Complete BASIS FOR SEARCH				
	Electronic control device used	Property was seized **Complete PROPERTY SEIZURE				
Sec.	<ul> <li>Impact projectile discharged or used (e.g., blunt impact projectile, rubber bullets, or bean bags)</li> </ul>	Vehicle impounded				
	Canine bit or held person	Admission or written statement obtained from student				
		None None				
	BASIS FOR SEARCH: (Only applicable when the Actions Token inclu	ude "Search of person was conducted" and/or "Search of property was conducted.				
	Select all that apply)	une Search of person was conducted and/or "Search of property was conducted.				
z	Consent given					
AKE	Officer safety/safety of others					
V. ACTIONS TAKEN	Search warrant					
NOL	Condition of parole/probation/PRCS/mandatory supervision					
ACT	Suspected weapons					
~	Visible contraband					
	Odor of contraband					
	Canine detection					
	Evidence of crime					
	Incident to arrest					
	Exigent circumstances/emergency					
	Vehicle inventory (for search of property only)					
	*Suspected violation of school policy					
	the general data values selected above. Do not include any personally in	xplanation, 250 character maximum. This explanation should include detail beyond identifying information of the person stopped or unique identifying information of any				
	officer in this description. When the Basis for Search is "Condition of pai	arole/probation/PRCS/mandatory supervision," this description is not required)				
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THA DEPAR	STOP DATA COLLECTION FORM Racial & Identity Profiling Act							
	Penal Code sections 13012 and 13519.4, a							
	BASIS FOR PROPERTY SEIZURE: (Only applicable when the	TYPE OF PROPERTY SEIZURE: (Only applicable when the Actions						
	Actions Taken include "Property was seized")	Taken include "Property was seized")						
ų	Select all that apply:	Select all that apply:						
INZI	Safekeeping as allowed by law/statute	Firearm(s) Drug paraphernalia						
SE	Contraband	Ammunition Suspected stolen property						
PROPERTY SEIZURE	Evidence	Weapon(s) other than Cell phone(s) or electronic						
OPE	Impound of vehicle	Drugs/narcotics Vehicle						
	Abandoned property	Alcohol Other contraband or						
Ξ.	* Suspected violation of school policy	Money evidence						
	CONTRABAND/EVIDENCE DISCOVERED (IF ANY): (Include any ite	ems discovered in plain view or as the result of a search)						
	Select all that apply:							
Q	None Drugs/narcotic	s Suspected stolen property						
VII. CONTRABAND EVIDENCE	☐ Firearm(s) ☐ Alcohol	Cell phone(s) or electronic devices(s)						
CONTRABA	Ammunition Money	Other contraband or evidence						
E CO	U Weapon(s) other than firearm Drug Paraphe	malia						
Ξ.								
	RESULT OF STOP:							
	Select all that apply:							
	□ No action							
	└── Warning (verbal or written)							
	Code section(s) related to warning:							
	Citation for infraction							
	Code section(s) related to citation for infraction:							
	☐ In-field Cite and Release							
STOP								
DF S								
5	Custodial arrest pursuant to outstanding warrant							
ESU	Custodial arrest without warrant							
VIII. RESULT OF	Code section(s) related to arrest:							
>	Field interview card completed							
	Noncriminal transport or caretaking transport (including transport							
and the second	Contacted parent/legal guardian or other person responsible for							
	Psychiatric hold (Welfare & Institutions Code sections 5150 and/     Contacted U.S. Department of Homeland Security (e.g., Immigra							
	* Referral to school administrator							
	Keterral to school administration     * Referral to school counselor or other support staff							

## BOARD OF SUPERVISORS COUNTY OF KERN

# **TRACKING PAGE**

#### AUGUST 23, 2022

TUESDAY - 2:00 P.M.

\_\_\_\_\_\_\_

#### COUNTY ADMINISTRATIVE OFFICE

CA-22) Proposed response to Grand Jury report titled Park Rangers and Security Divisions of Kern County General Services (Fiscal Impact: None) -APPROVED; AUTHORIZED CHAIRMAN TO SIGN CORRESPONDENCE

**Couch-Maggard: All Ayes** 

# BOARD OF SUPERVISORS

## Supervisors

Phillip Peters District 1	
Zack Scrivner District 2	
Mike Maggard District 3	
David R. Couch District 4	
Leticia Perez District 5	



KATHLEEN KRAUSE CLERK OF BOARD OF SUPERVISORS Kern County Administrative Center 1115 Truxtun Avenue, 5th Floor Bakersfield, California 93301 Telephone (661) 868-3585

TTY Relay 800-735-2929

August 23, 2022

The Honorable Colette Humphrey, Presiding Judge Kern County Superior Court 1415 Truxtun Avenue Bakersfield, CA 93301

Dear Judge, Humphrey:

Transmitted herewith is the Board of Supervisors' response to the 2021-2022 Grand Jury's Final Report titled Park Rangers and Security Divisions of Kern County General Services.

The Board of Supervisors appreciates the Grand Jury's review and input.

Sincerely,

Zack Scrivner, Chair Kern County Board of Supervisors

ZS/SH/COMPL\_GJ General Services A

Attachment

cc: Grand Jury

Kern County Board of Supervisors Response to Grand Jury Final Report Park Rangers And Security Divisions of Kern County General Services

Response to Findings F1-F16:

Kern County agrees with the Grand Jury's findings.

#### Response to Recommendation:

R1: By November 30, 2022, one additional staff member should be hired full-time in an administrative position to assist the Chief Ranger with RIPA regulated paperwork as required. This would free up two Rangers to resume their regular duties.

The County agrees that it is challenging for Rangers to fully comply with RIPA regulated paperwork and perform their main duties. The Rangers are doing their best to accomplish both tasks with available staff. The County will further analyze this issue to find efficiencies in processes and weigh other alternatives, taking into consideration the budget constraints it faces.

R2: By January 1, 2023, the Park Rangers should purchase four electric bicycles: two for Hart Park and two for Lake Ming.

This recommendation will require further analysis. At this point, the County does not think this is a viable option to use. While electric bikes allow a more environmentally friendly way to more closely interact with Park users, with the uneven terrain of the grounds within the parks, and the ability to respond to an imminent threat without jeopardizing the safety of Rangers, a patrol vehicle provides better coverage of the parks at the current staffing level. The County will need to further assess the operational impacts as well as cost of funding additional staff considering budgetary constraints. Additionally, General Services has obtained through a grant one new OHV that, along with existing quads for use in the Kern River corridor, will facilitate more nimble access within the Kern River Parkway

R3: By January 1, 2023, all Park Rangers should be trained and required to have Narcan<sup>®</sup> in their possession while on duty.

This recommendation has been implemented. Rangers have been trained on the use of Narcan, and Rangers are provided Narcan for use as well as keeping a supply available at Ranger Stations.

R4: By July 1, 2023, six additional staff should be hired: three full-time Park Rangers and three part-time Park Rangers.

The recommendation to hire six additional staff will require further analysis. The County is evaluating operational improvements to enhance services within the limited resources available. Analysis will need to examine ideal staffing levels and operations in conjunction with the availability of funding.

R5: By July 1, 2023, the current Park Ranger fleet should begin replacing aging vehicles, with better equipped vehicles for off-road use.

County agrees aging vehicles need to be replaced. Implementation of this recommendation requires further analysis in terms of availability of funding within budgetary constraints facing the County.

R6: By January 1, 2024, Hart Park and Lake Ming should have 24-hour patrol coverage. According to staff, this will deter illegal animal drop-offs, overnight stays, and homeless encampments.

The County agrees that Hart Park and Lake Ming should have 24-hour patrol coverage in order to deter all illegal activities. However, in order to accomplish that, additional staff is needed. This recommendation requires further analysis to determine the level of staffing in light of current budget constraints.

R7: The Kern County Park Rangers and Security personnel should continue to apply for grants for additional funding.

The County concurs and will continue to seek out grant opportunities that are applicable to Ranger operations.